

Public Safety Realignment Program (AB 109) & Reentry Services

Introduction

Executive Summary

On June 21, 2011 the Board of Supervisors approved the cross-system Reentry Network to identify reentry and recidivism reduction strategies, streamline processes to link inmates to effective in-custody and community-based programming, and prepare Santa Clara County for the realignment of parolees and low-level prisoners. The enactment of AB 109, the Public Safety Realignment Act of 2011, shifted state prisoners to California counties where they will serve their jail sentence. This legislative change created an opportunity for the County to modify systems and protocols to accommodate a new offender population and create new strategies while learning from the experience of the first year of AB 109 implementation.

Public Safety Realignment Program - First Year

The County's Public Safety Realignment Initial Spending Plan and the County's Community Corrections Partnership (CCP) Implementation Plan were adopted by the Board of Supervisors on September 27, 2011. During the first year of implementation, between October 2011 and September 2012, the total realignment population was 2,498 individuals. Of those 48% were classified as 1170(h) individuals sentenced to local jail instead of state prison, 44% as Post Release Community Supervision (PRCS) individuals released from state prison and now supervised by Probation, and 8% as 1170(h)MS locally sentenced under AB 109. It is expected that over time the PRCS population will continue to decrease as the 1170(h) and 1170(h)MS populations continue to increase.

Key Findings and Enrollment Related to Services

| Findings and Enrollment to Services | # Oct. 2011 to Sept. 2012 |
|---|---------------------------|
| Average length of sentence for 1170(h) | 18 months |
| Custodial Alternative Supervision Program participants (out-of-custody) | 103 |
| PRCS Enrolled in Substance Abuse Treatment residential, outpatient, and/or transitional treatment | 82 |
| PRCS/1170(h) Enrolled in Cognitive Behavioral Services | 84 |
| PRCS/1170(h) Enrolled in Employment, Vocational, and Educational Services | 289 |
| Realignment Population Enrolled in Social Services benefits | 266 |

Reentry Services Strategic Plan

After a five month strategic planning effort that commenced in May 2012, the Board of Supervisors unanimously approved the Five-Year Adult Reentry Strategic Plan for implementation focusing on the following five service areas and goals:

- Education: Increase educational opportunities for moderate and high-risk offenders in-custody and in the community;
- Employment: Increase the number and percentage of formerly incarcerated individuals successfully participating in and completing job training/preparation programs that will lead to gainful employment;
- Family Reunification & Support: Promote familial support and reunification for moderate and high-risk offenders and reduce the impact of incarceration on their children;
- Health & Well-Being: Enhance the accessibility of mental health and substance abuse treatment services, and needed health care services for all ex-offenders after release; and
- Housing: Improve short and long-term affordable housing for formerly incarcerated individuals who are at moderate or high-risk of recidivating in Santa Clara County.

The five Strategic Priorities Work groups will implement the goals stated above and enhance or expand current services provided through AB 109.

State Funding Allocation Detail

In FY2012 (October 2011 - June 2012) the County received \$13.6 million. In FY2013 the County anticipates to receive \$33.7 million for AB 109 programs and services. In the November 2012 election voters approved the Governor's initiative to constitutionally protect the revenues that fund Public Safety Realignment, a newly dedicated portion of existing state sales tax revenue and Vehicle License Fees.

For FY 2014 the County expects to receive \$40,593,280, of which \$593,280 is mandated for the District Attorney and the Public Defender. To maintain current operations and fund existing activities approved by the



Board of Supervisors as part of the FY 2013 Final Budget and adjustments during FY 2013, \$29.5 million is budgeted with \$10.5 million remaining to be allocated. The Administration is recommending \$9.5 million in new AB 109 programs and services and \$1 million in reserve for unanticipated ongoing program needs for FY 2014 which will bring the total AB 109 program to \$40.5 million. Additionally, the Administration is recommending \$8,871,145 in one-time program needs.

Emerging Issue

During FY 2014 Reentry stakeholders will need to continue to assess the extent to which the County's Realignment Program and Strategic Plan have been implemented and fully develop the data warehouse to enable deeper analysis and a robust outcomes evaluation program. These efforts will enhance cross-departmental collaboration and a better understanding of the services offered by community service providers.

Summary of Departmental Ongoing Allocations for FY 2014 Base and Recommended

| Department | FY 2014 Base Allocation | | Recommended Change | | FY 2014 Total | |
|--|-------------------------|--------------|---------------------|-------------|---------------------|--------------|
| | Amount | FTE | Amount | FTE | Amount | FTE |
| County Executive | \$1,276,296 | 3.0 | \$126,640 | 1.0 | \$1,402,936 | 4.0 |
| County Counsel | \$128,000 | | | | \$128,000 | |
| Employee Services Agency | \$233,860 | 2.0 | | | \$233,860 | 2.0 |
| Procurement | \$50,000 | | | | \$50,000 | |
| Information Services | \$356,412 | 2.0 | \$475,899 | 3.0 | \$832,311 | 5.0 |
| Facilities & Fleet | \$658,214 | | \$109,253 | | \$767,467 | |
| Criminal Justice System (Reserve) | | | \$1,000,000 | | \$1,000,000 | |
| District Attorney | \$296,640 | 2.0 | | | \$296,640 | 2.0 |
| Public Defender | \$296,640 | 2.0 | \$484,333 | 2.0 | \$780,973 | 4.0 |
| Pretrial Services | \$582,462 | 5.0 | \$100,000 | | \$682,462 | 5.0 |
| Sheriff | \$507,558 | 60 | \$1,411,612 | 14 | \$1,919,170 | 74.0 |
| Sheriff's DOC Contract (FTE in Sheriff total) | \$6,461,375 | | \$1,702,050 | | \$8,163,425 | |
| Department of Correction | \$2,102,660 | 18.0 | \$139,470 | 1.0 | \$2,242,130 | 19.0 |
| Probation | \$7,421,995 | 48.0 | \$1,706,741 | 2.0 | \$9,128,736 | 50.0 |
| Mental Health | \$2,287,956 | 10.5 | \$1,688,192 | | \$3,976,148 | 10.5 |
| Custody Health | \$3,916,830 | 17.0 | | | \$3,916,830 | 17.0 |
| Department of Alcohol & Drug Services | \$3,382,036 | 4.0 | \$1,489,784 | 4.0 | \$4,871,820 | 8.0 |
| Social Services Agency | \$200,372 | 3.0 | | | \$200,732 | 3.0 |
| Valley Medical Center (Base funding in Custody Health) | | 9.0 | | | | 9.0 |
| Total | \$30,159,306 | 185.5 | \$10,433,974 | 27.0 | \$40,593,280 | 212.5 |

Summary of FY 2014 Recommended Program Enhancements

| Program Areas | Highlights and Impacts |
|--|--|
| Probation Supervision | Increase Probation staff in the High Risk Offender Units and allocate funds to provide oversight and data analysis. |
| Custodial Supervision & Direct Inmate Services | Increase programming and reentry activities for inmates in Elmwood and enhance vocational programs. |
| Custodial Alternatives & Programs | Enhance programs, Reentry Center building safety, and outreach to clients in the community. |
| Health Services and Community-Based Treatment | Increase funding for cognitive behavioral treatment services; offender treatment case management services, faith based re-entry resource center, outpatient clinic, crisis residential beds, treatment services for Parole Reentry Court, and expanded transitional housing units. |
| Program Administration & Evaluation and Reentry Center | Allocate funds in support of Program Research and Data analysis and for Reentry Center facility maintenance and repair needs. |
| Program Data Collection & Sharing | Expand Countywide Data Collection and Data Sharing project. |
| Legal Services & other Support | Allocate funds for expungement and electronic monitoring services. |
| Reserve and One-time Program Needs | Allocate funds for unanticipated program needs, vocational/educational, employment, rental assistance, housing projects, and correctional upgrades. |

